



**HOME ILLINOIS:
A STRATEGIC PLAN TO END HOMELESSNESS IN ILLINOIS
HOUSING ACTION ILLINOIS
OCTOBER 17, 2024**





WHO WE ARE

VISION

No resident in the State of Illinois lives on the street, in a shelter, or in overcrowded housing. Illinoisians earn a living wage that allows them to afford housing in their community, without fear of eviction. When a housing crisis occurs, safety net supports allow quick resolution to stabilize housing.

MISSION

Coordinating State of Illinois agency strategies and investments and partnering with the community to build a strong safety net and permanent housing for Illinoisians facing homelessness and housing insecurity.



OPEH SENIOR LEADERSHIP TEAM



Chief Homelessness Officer Christine Haley	Colleen Mahoney	Brenda O'Connell	Richard Rowe	Michael Mallory
Illinois Office to Prevent and End Homelessness (OPEH)	Assistant Director, OPEH	Senior Policy Advisor, Illinois Housing Development Association (IHDA)	Senior Policy Advisor, Illinois Department of Corrections (IDOC)	Senior Policy Advisor, Illinois Department of Healthcare and Family Services (HFS)
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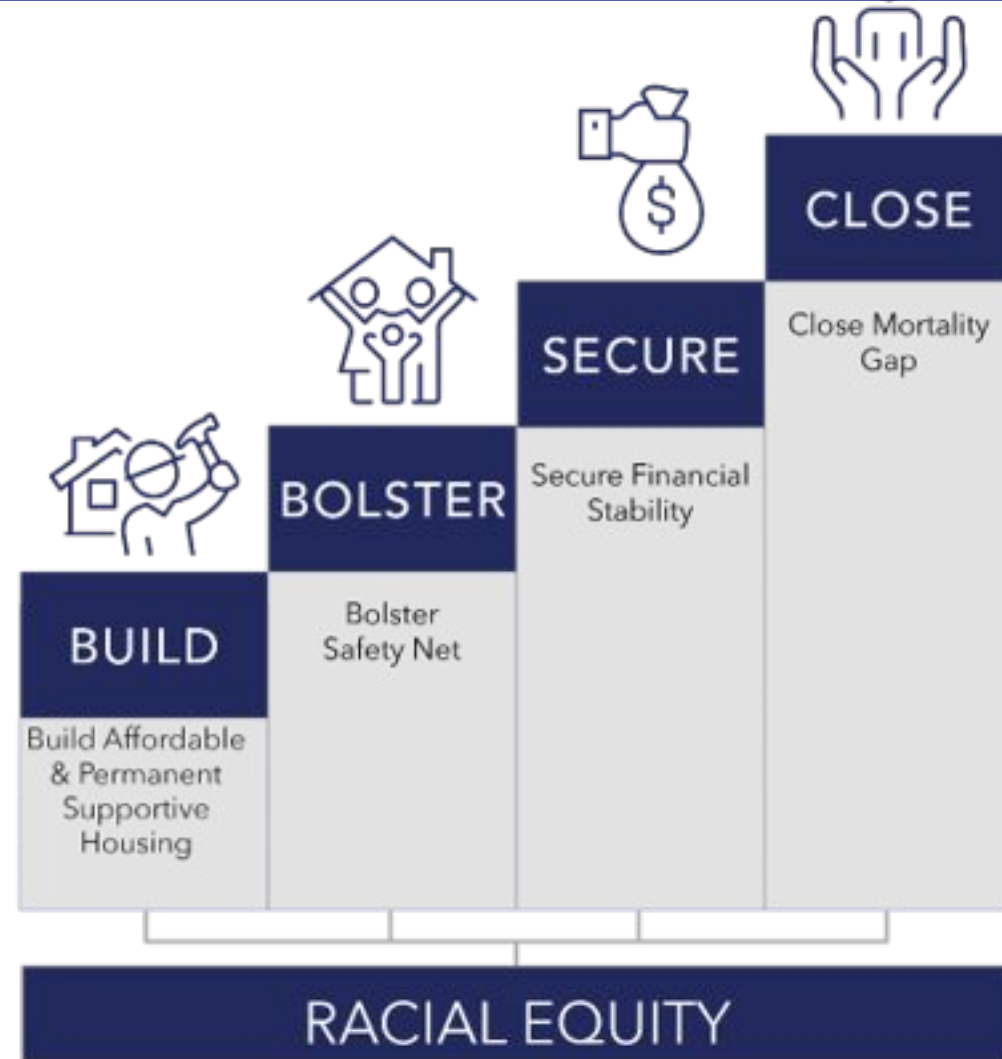
HOME ILLINOIS FOUNDATION

- 2021: Illinois Governor JB Pritzker signed Executive to Fight Homelessness
 - Creating Illinois Interagency Task Force on Homelessness
 - Community Advisory Council on Homelessness
 - Chief Homelessness Officer & IL Office to Prevent & End Homelessness
- 2022: First state plan to prevent and end homelessness, Home Illinois, released
- July 2023
 - HB2831: Home Illinois Bill codifies the executive order that created the Interagency Task Force, Advisory Council and Office
 - Home Illinois Program created with \$200M general revenue investment





HOME ILLINOIS FRAMEWORK



STATE OF HOMELESSNESS IN ILLINOIS



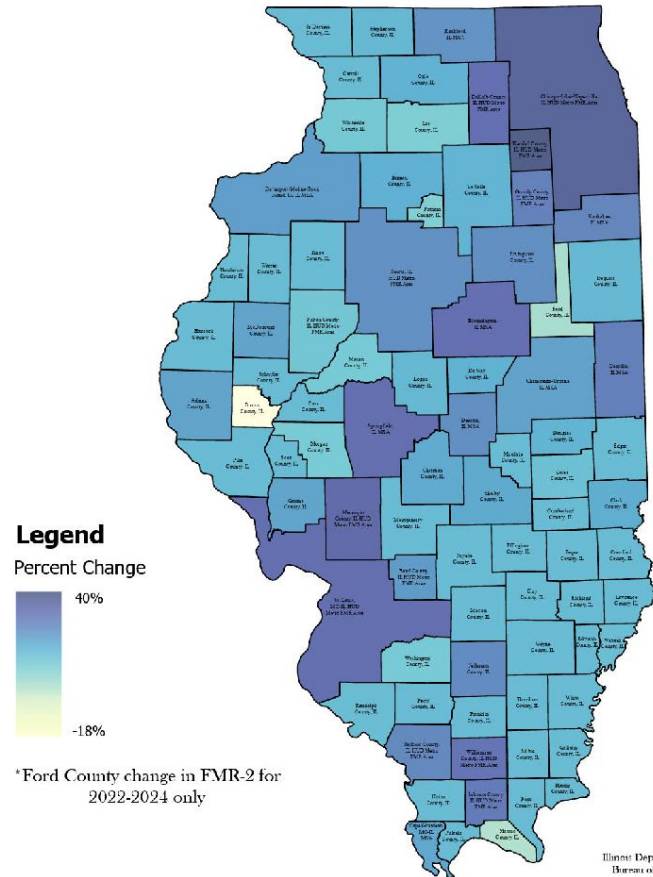
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INCREASES IN RENT FROM 2020-2024



Percentage of Change in FMR-2 from 2020-2024

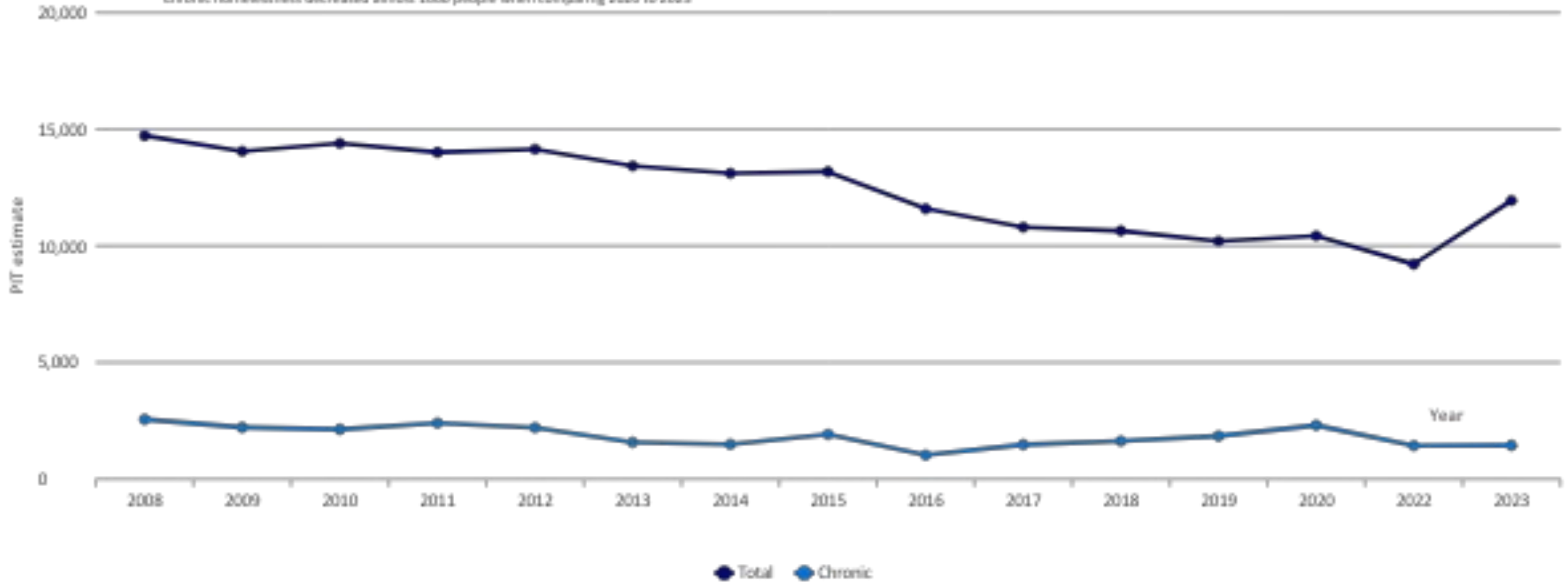


RATES OF HOMELESSNESS IN ILLINOIS: 2008-2023



Illinois Total Rising While Percentage of Chronic Population Falling

Chronic homelessness decreased almost 1000 people when comparing 2020 to 2023.



HOMELESSNESS INCREASING ACROSS ILLINOIS

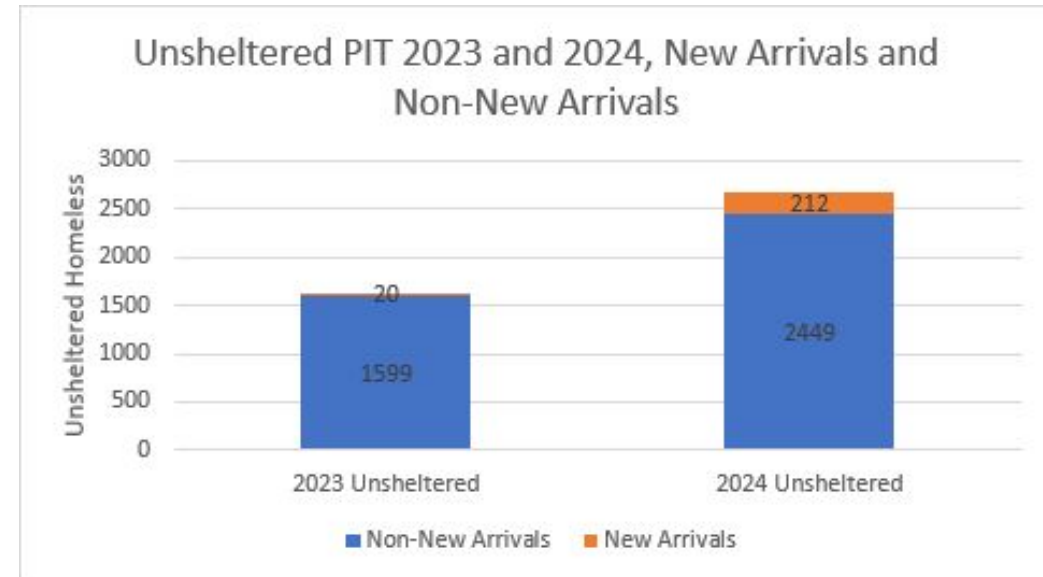
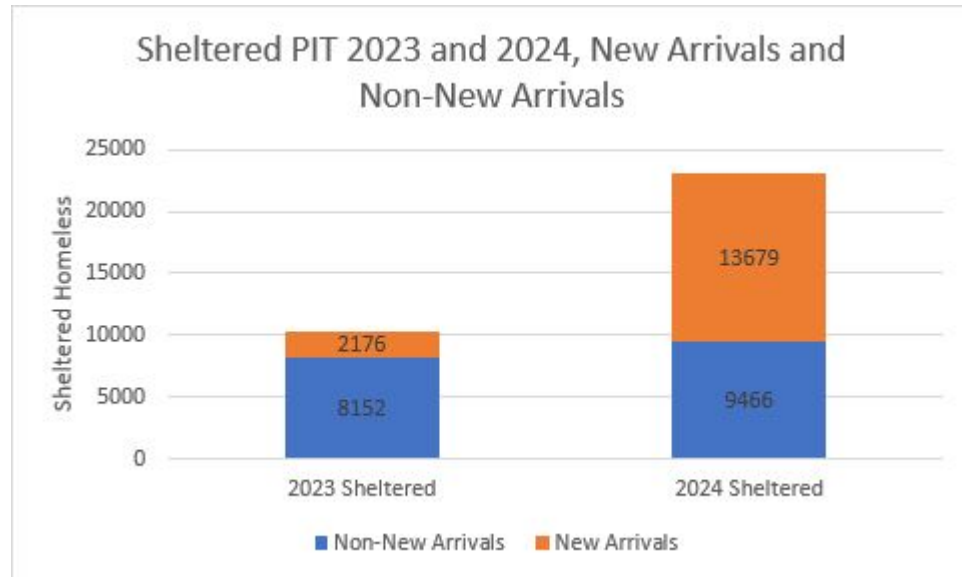


2023-2024 Point in Time Count:

- 116% increase statewide
- Chicago 207% increase
- 6 out of 19 Illinois CoCs saw single year increases of 40%

COC Number	COC	2024 Total	2023 Total	% Change in Total Homeless 2023-2024
IL - 510	Chicago	18836	6139	207%
IL - 511	Cook County	1188	1056	13%
IL - 502	Waukegan, North Chicago/Lake County	705	467	51%
IL - 517	Aurora, Elgin/Kane County	545	461	18%
IL - 507	Peoria, Pekin/Fulton, Tazewell, Peoria, Woodford Counties	494	420	18%
IL - 501	Rockford/DeKalb, Winnebago, Boone Counties	486	445	9%
IL - 514	DuPage County	480	525	-9%
IL - 512	Bloomington/Central Illinois	415	256	62%
IL - 513	Springfield/Sangamon County	388	306	27%
IL - 506	Joliet, Bolingbrook/Will County	357	343	4%
IL - 518	Rock Island, Moline/ Northwestern Illinois	334	232	44%
IL - 520	Southern Illinois	282	230	23%
IL - 503	Champaign, Urbana, Rantoul/Champaign County	279	215	30%
IL - 515	South Central Illinois	266	170	56%
IL - 508	East St. Louis, Belleville/St. Clair County	233	264	-12%
IL - 500	McHenry County	145	125	16%
IL - 519	West Central Illinois	139	95	46%
IL - 516	Decatur/Macon County	139	110	26%
IL - 504	Madison County	118	88	34%
Total		25829	11947	116%

SHELTERED & UNSHELTERED PIT 2023 TO 2024



WORK OF OFFICE TO PREVENT & END HOMELESSNESS



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OPEH ROLES



Drive state investments in scaling solutions to end homelessness

Build state agency and community capacity

Identify policy solutions to homelessness

Incubate program innovations

Advance research and data capacity

Engage community, government and elected officials in partnerships

DRIVE STATE INVESTMENTS



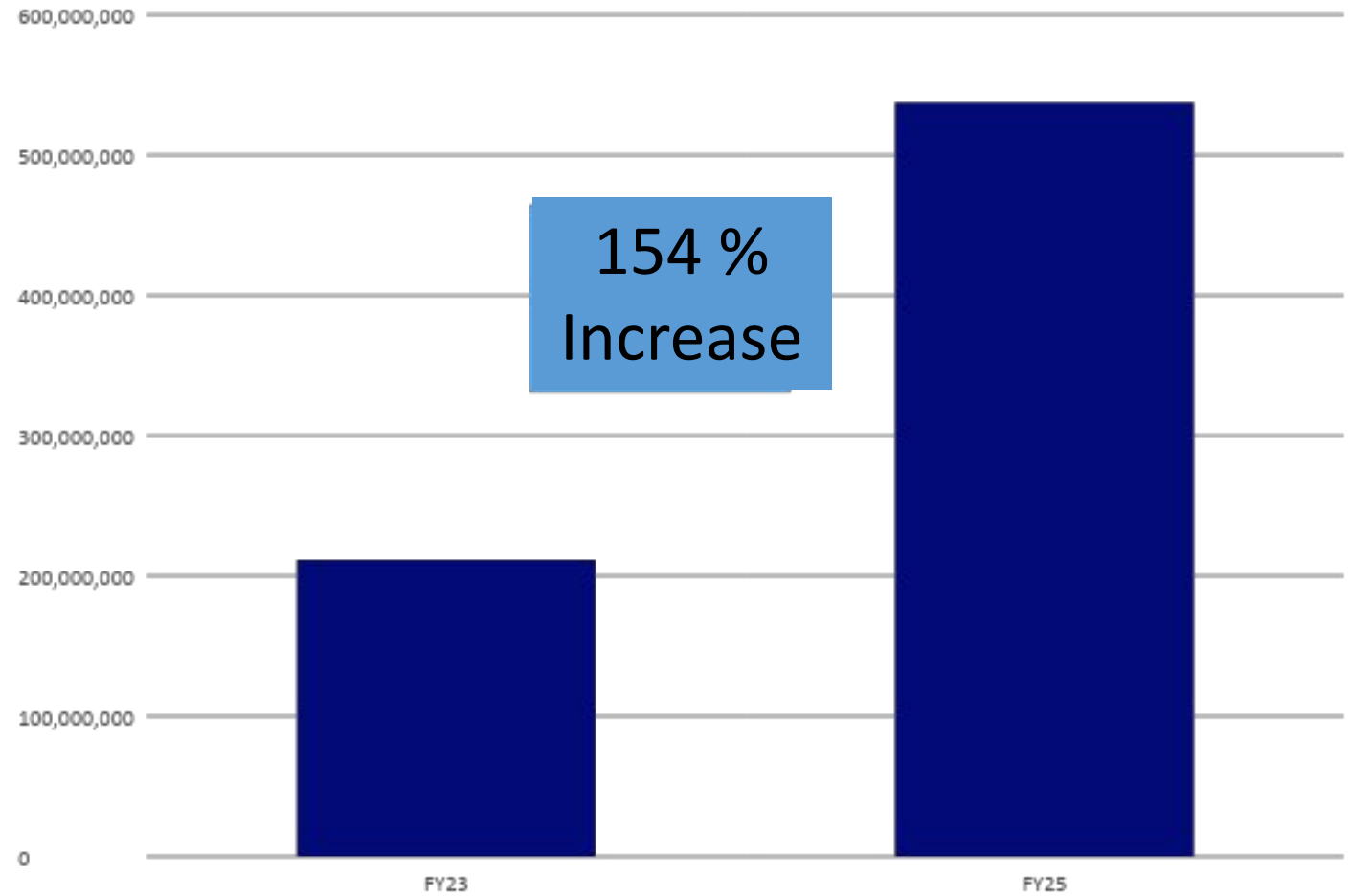
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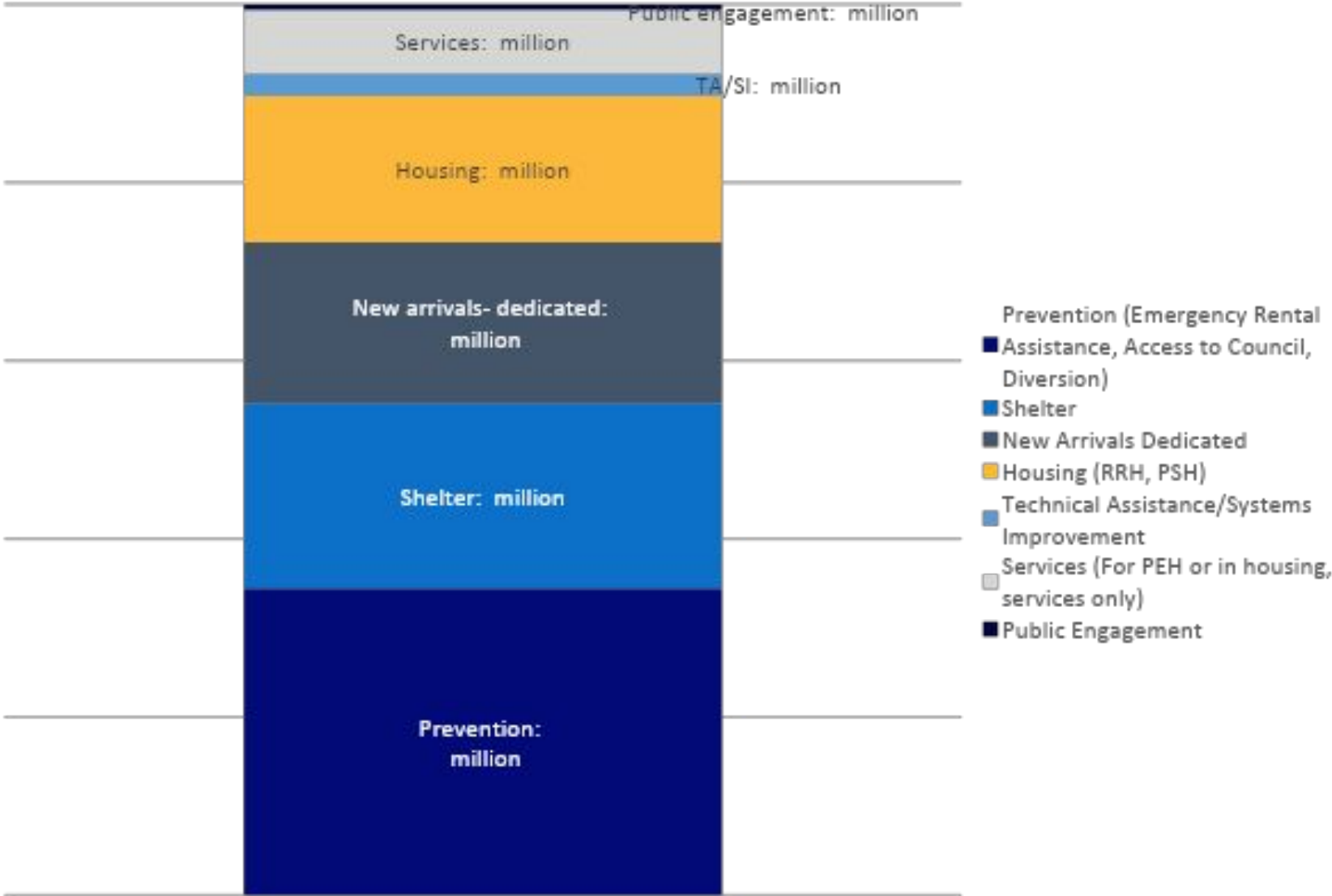
**STATE INVESTMENTS
IN HOMELESSNESS,
NON-NEW ARRIVAL**

Illinois State Investments in Homelessness



Home Illinois FY25 Budget

Home Illinois FY25 Line Item Budget (290.3 million total)



Home Illinois FY25 Budget Line Item, in millions

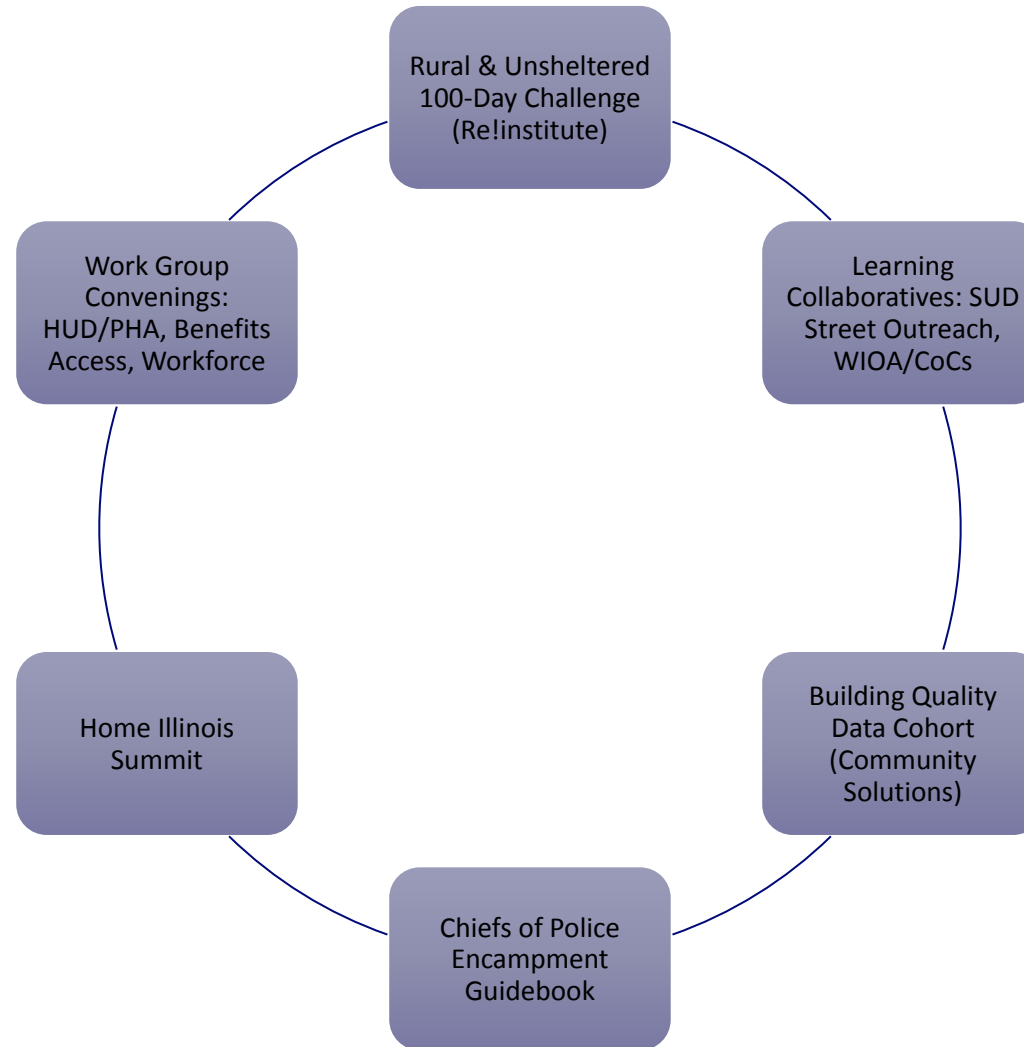
BUILD STATE AGENCY & COMMUNITY CAPACITY



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IL HOMELESSNESS EDUCATION & TA CENTER



IDENTIFY POLICY SOLUTIONS & INCUBATE PROGRAM INNOVATIONS



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State of Illinois, by year

Medical Respite Growth

2022		
Number of Medical Respite Providers: 4	Number of Medical Respite beds: 72	Counties Active: 2



2023		
Number of Medical Respite Providers: 7	Number of Medical Respite beds: 135	Counties Active: 3



2024 (project by end of June)		
Number of Medical Respite Providers: 12	Number of Medical Respite beds: 198	Counties Active: 6

ILLINOIS MEDICAL RESPITE CAPACITY BUILDING INITIATIVE PROJECTS



Medical Respite
Capacity Building
Awards

Statewide Medical
Respite
Collaborative
(SMRC)

Cook County
Medical Respite
Network (CCMRN)

1115 Healthcare
Transformation
Waiver Stakeholder
Engagement

Gap Analysis

Communications
Campaign

ADVANCE DATA & RESEARCH



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ADVANCE DATA & RESEARCH



Population Reports

- Rural Homelessness
 - Housing Assistance Council
- IDPH Mortality and Morbidity Report
- Youth Homelessness Systems Improvement
 - UIC Public Health

Racial Equity

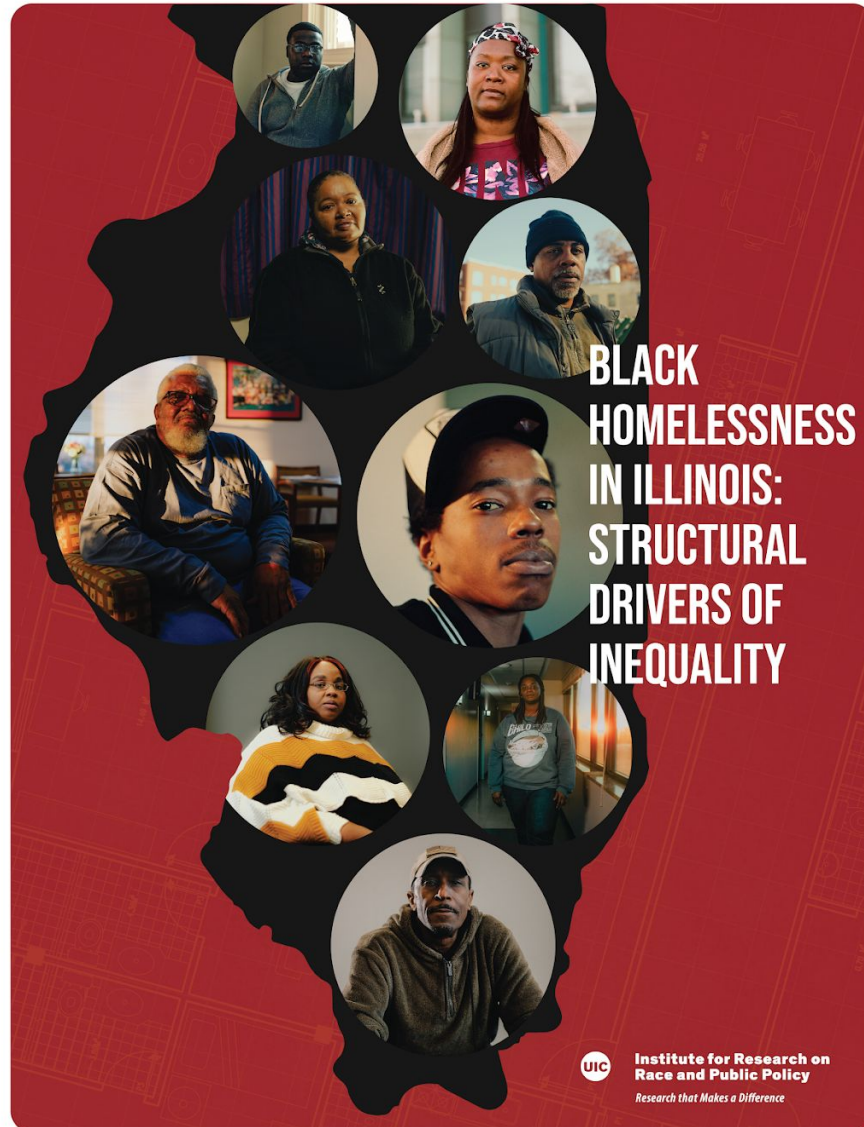
- Black Homelessness in Illinois: Structural Drivers of Inequity
- Racial Equity Roundtable on Latino Homelessness
 - UIC Institute for Research on Race & Public Policy

Randomized Control Trial

- Stability Investment for Family Housing
 - Inclusive Economy Lab

Access Assessments

- Food Access Report
 - IRRPP
- Homeless Services Workforce
 - Northern Illinois University

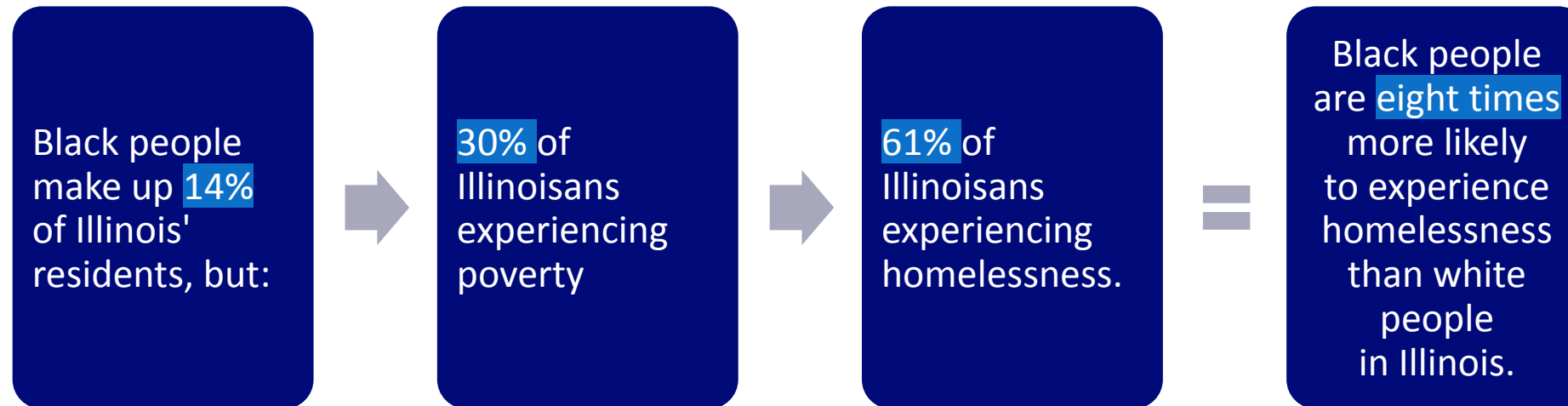


DOWNLOAD A PDF OF THE REPORT AT
tinyurl.com/IllinoisBlackHomelessness

OR FOLLOW THIS QR CODE

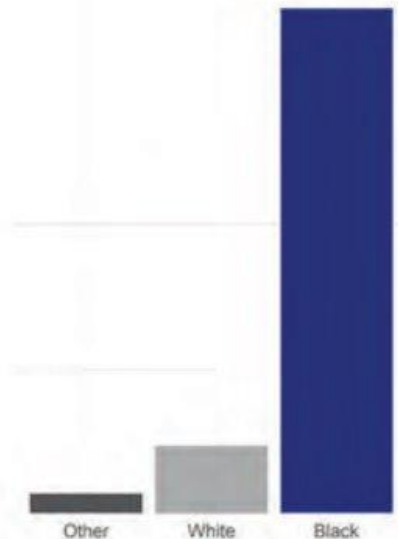


Racial Disparities in Homelessness: Black Homelessness



Illinois Homeless Population Prevalence per 100k by Race, 2020

IL Homeless Population Prevalence per 100k by Race, 2020



Source: HUD Data Exchange, FYT Counts (2020)
US Census Bureau, PL 94-171 Redistricting Data (2020)

Homeless Sector Initiatives/Conversations around Racial Equity

Housing
Placement
Referrals &
Outcomes

Increase support
to BIPOC led
organizations

Generational Wealth Drivers

Financial Wealth: Money, savings, investments

Assets: House, real estate, collectables

Business Ownership

Intellectual Property: Patents, copyrights, trademarks

Charitable foundation or endowment

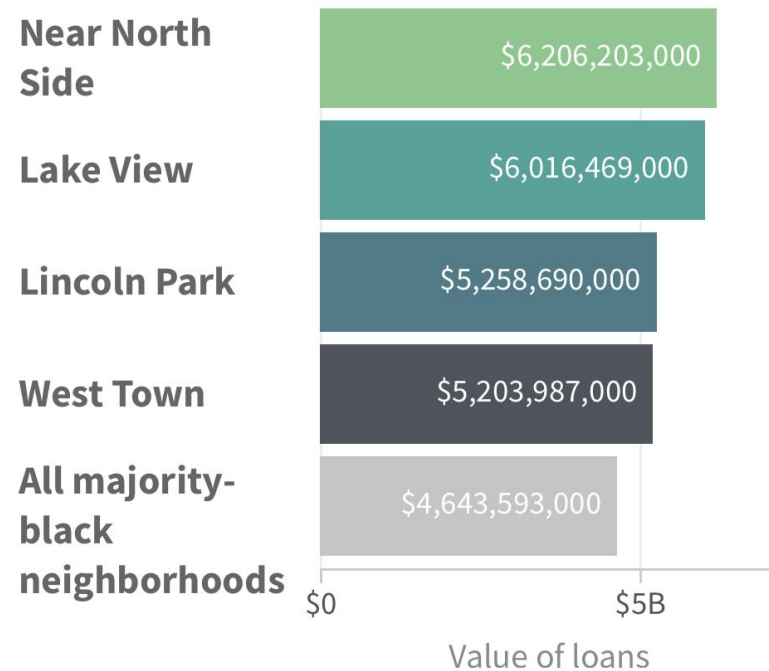
2020:WBEZ report on lending in Chicago 2012-2018

Lenders invested more money in majority-white Lincoln Park than they did all of Chicago's majority-Black neighborhoods combined



Where Banks Don't Lend

In Chicago, lenders have invested more in a single white neighborhood than all the black neighborhoods combined. Call it modern-day redlining.



Source: WBEZ/City Bureau analysis of Home Mortgage Disclosure Act Data and United States Census Bureau data

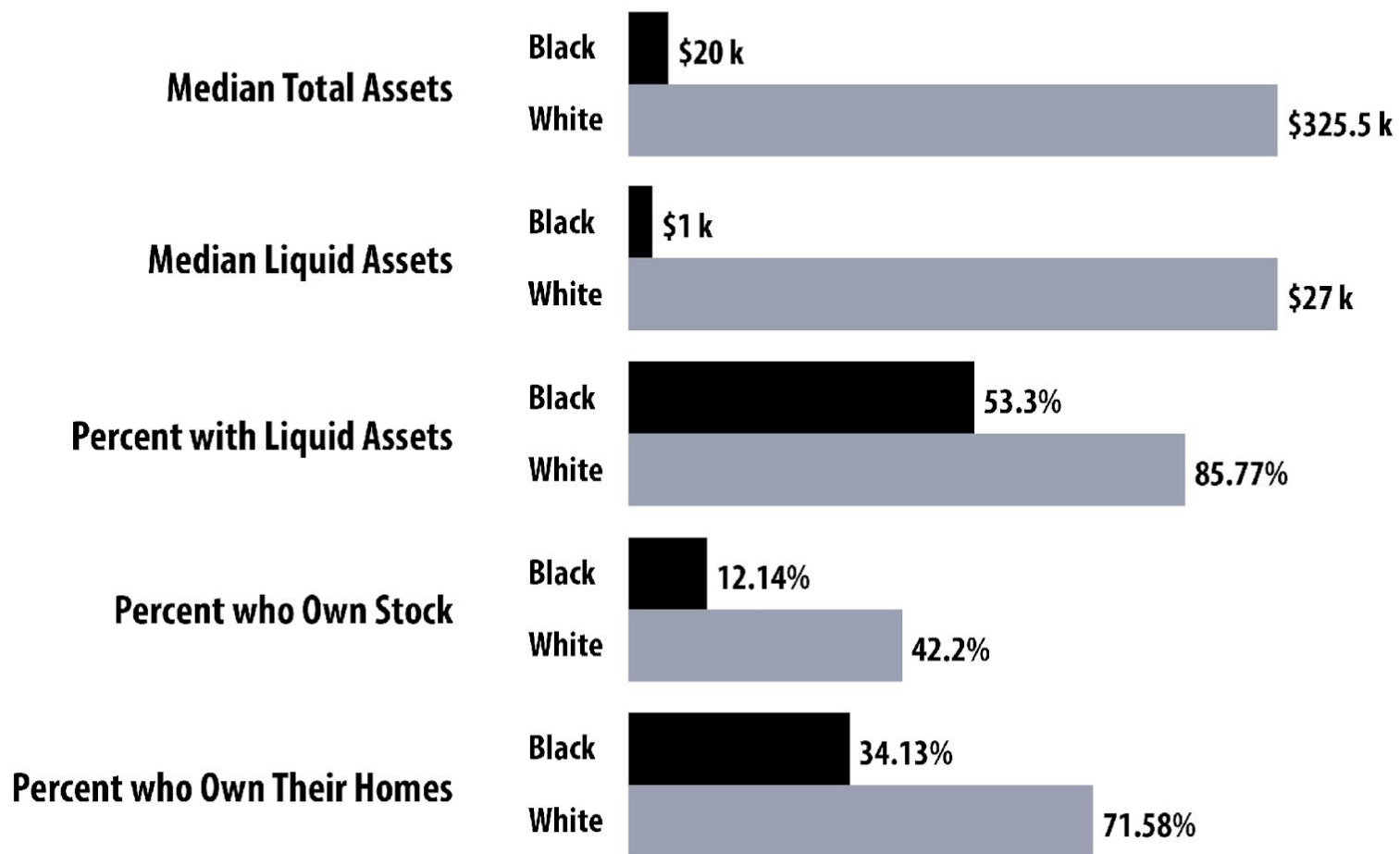
Chicago Area Median Household Income

All of Chicago
Households:
\$91,000

Latinx
Households:
\$40,700

Black
Households:
\$27,713

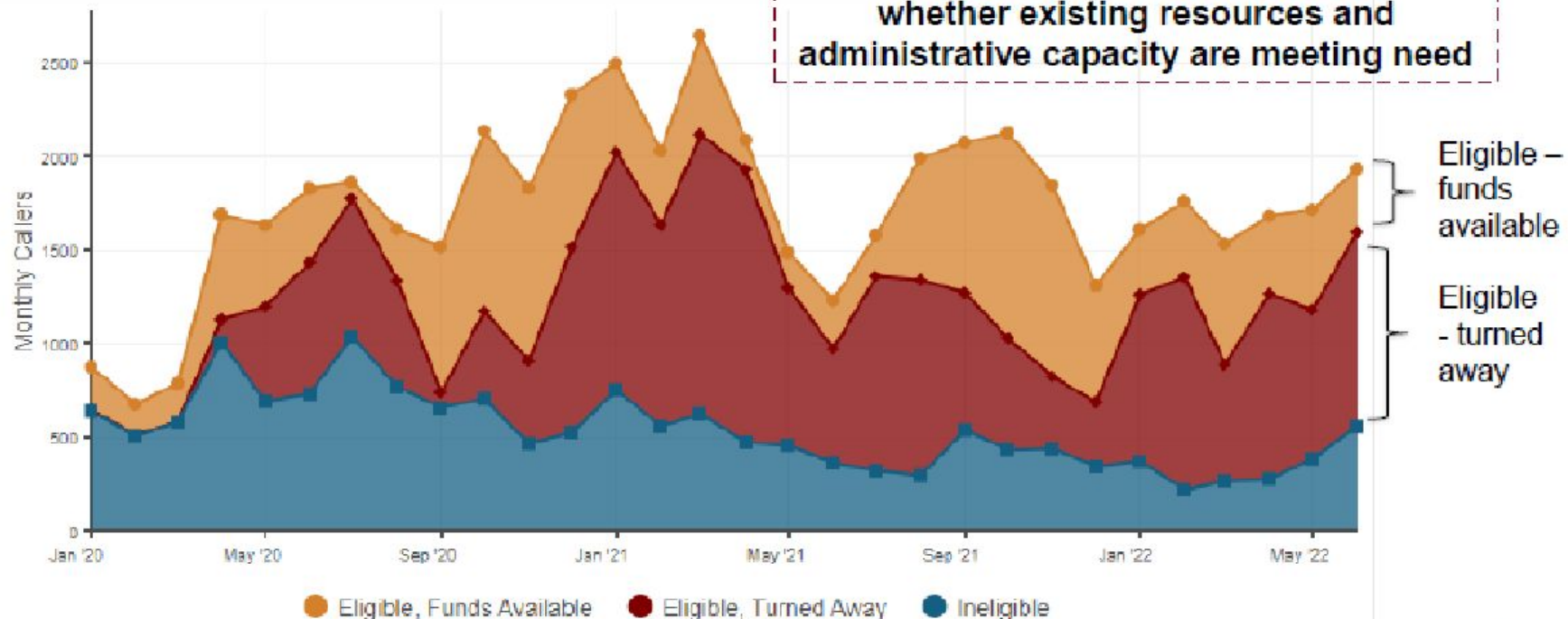
Chicago: Structural Drivers of Inequality

Data from Color of Wealth (colorofwealth.org/chicago)

Inclusive Economy Lab Analysis: Chicago & Cook County Homeless Prevention Call Center: 1 out of 8 people who call receive a resource, 2024 report

Due to high volume, 2 out of 3 eligible callers (68.7%) in Q2 2022 were turned away due to funding or personnel constraints

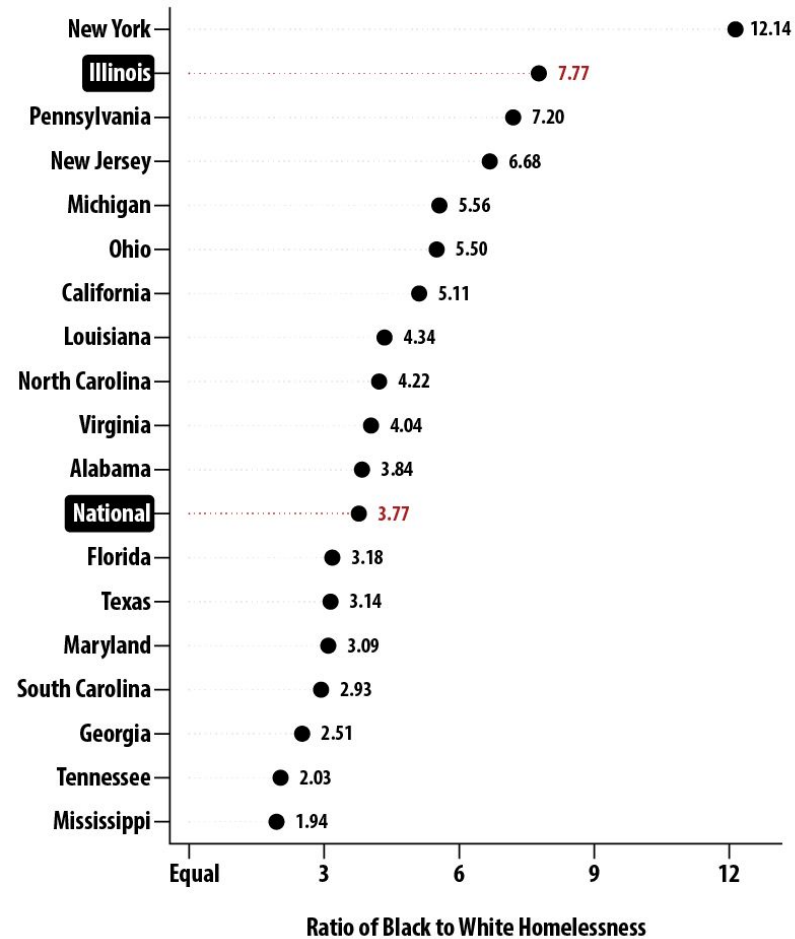
Callers By Eligibility Determination



Structural Drivers of Inequality

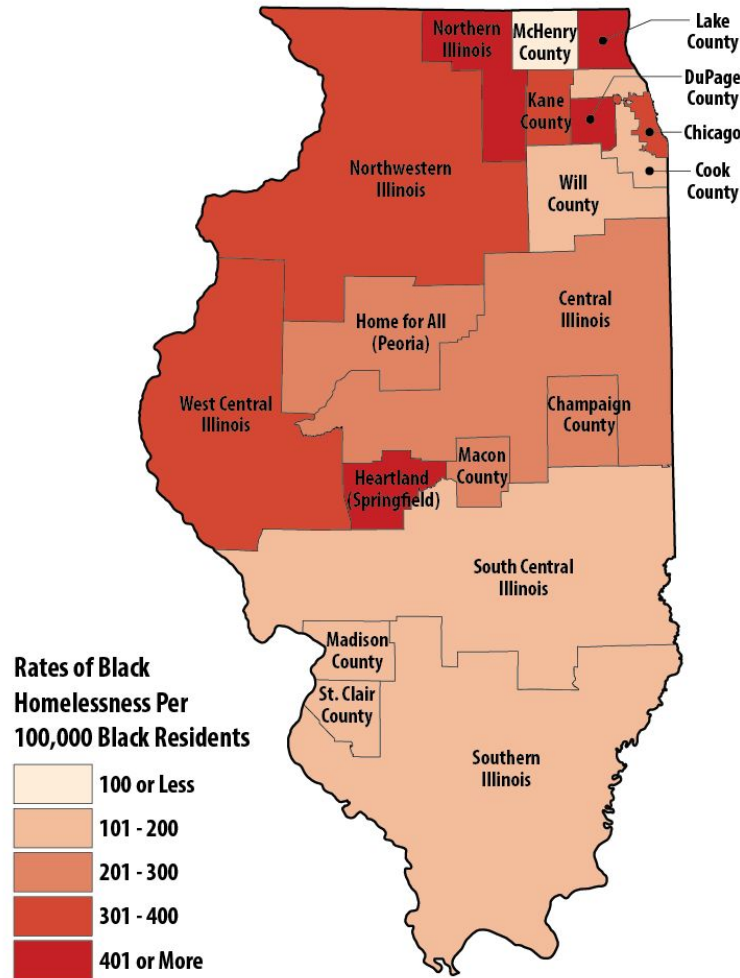
In Illinois, Black residents are **7.77 times** more likely to be homeless than white residents.

STATES WITH AT LEAST 1 MILLION BLACK RESIDENTS: RATIO OF BLACK TO WHITE HOMELESSNESS, 2022



Structural Drivers of Inequality

CoCs IN ILLINOIS: HOMELESSNESS RATES PER 100k, 2022



ILLINOIS NUMBERS THAT COUNT

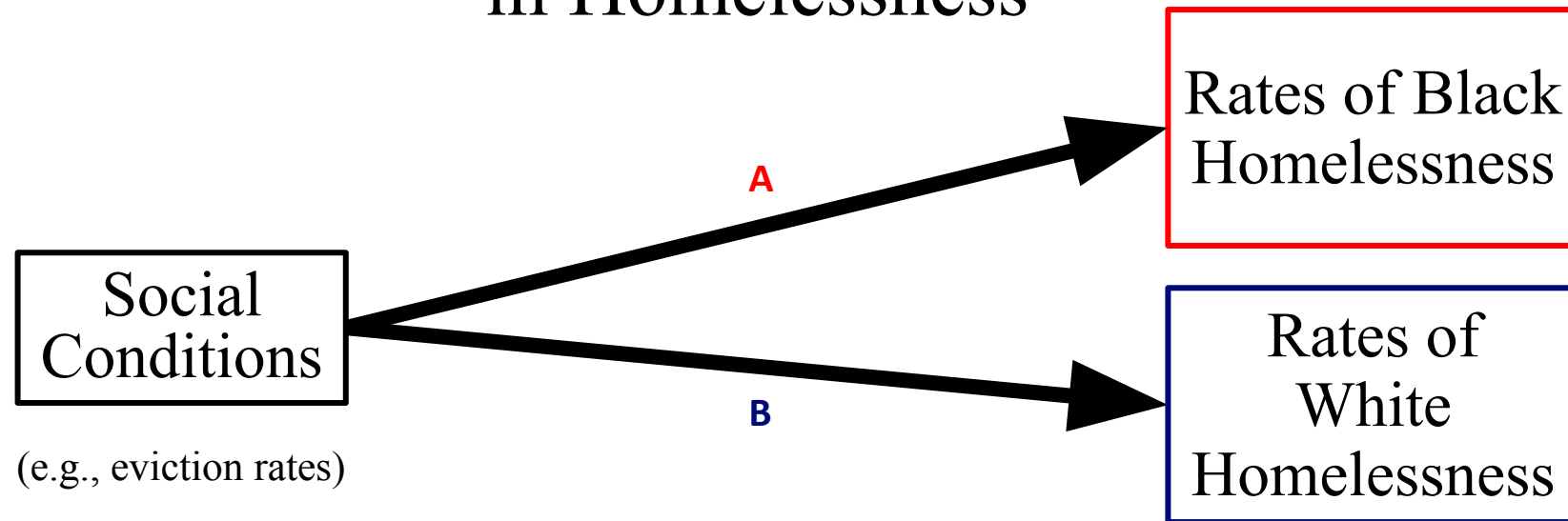
CoCs in Illinois: Homelessness Population and Rates Per 100k, 2022

	Total		Black		White		Ratio of Black to White Rate of Homelessness
	Homeless Population	Rate Per 100k	Homeless Population	Rate Per 100k	Homeless Population	Rate Per 100k	
Central Illinois	241	47	119	265	113	26	10.23
Champaign County	137	66	76	282	54	37	7.53
Chicago	3,875	141	2,941	367	756	61	6.04
Cook County	1,096	44	613	150	410	27	5.46
DuPage County	555	60	274	651	236	35	18.76
Heartland (Springfield)	264	134	139	554	106	67	8.29
Home for All (Peoria)	337	87	103	292	226	70	4.18
Kane County	391	65	119	329	235	59	5.55
Lake County	431	60	251	522	154	31	16.93
Macon County	93	89	39	230	53	66	3.47
Madison County	96	36	41	179	49	21	8.36
McHenry County	92	29	2	42	84	30	1.41
Northern Illinois	406	92	227	479	159	47	10.24
Northwestern Illinois	280	43	115	352	154	27	12.99
South Central Illinois	157	40	8	113	147	40	2.84
Southern Illinois	248	44	60	191	180	35	5.39
St. Clair County	197	76	140	186	52	32	5.78
West Central Illinois	97	45	32	352	56	29	12.22
Will County	219	27	90	104	120	20	5.09

Source: Point-in-Time count data accessed through HUD. Rate per 100k calculated with base population from American Community Survey Five-Year Sample.

- Housing (Affordable Housing & Evictions)
- Effects of Incarceration
- Employment (Unemployment & Unemployment Benefits)
- Health & Healthcare
- Child and Youth Homelessness (Independent Living & Mentoring Support)
- Homelessness Services & Service Providers

Quantitative Analysis: Factors Shaping Racial Disparities in Homelessness

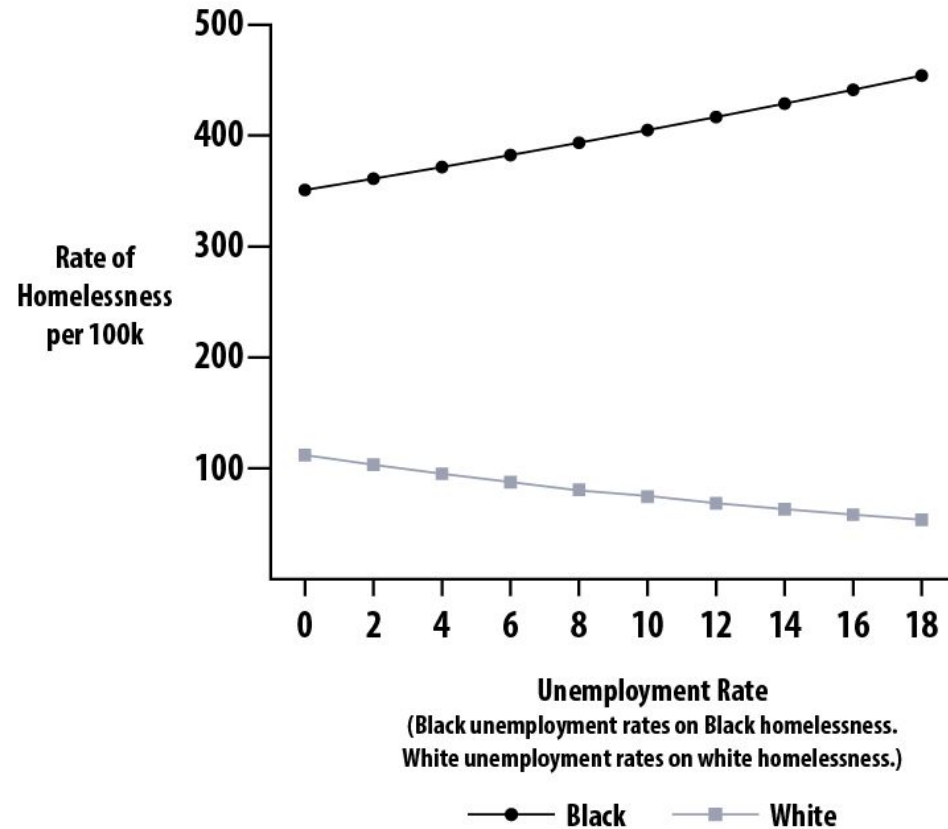


If **pathway A** is greater than **pathway B**, the social condition leads to worse racial disparities in homelessness.

For every one percentage point increase in Black unemployment within CoCs, Black homelessness increases by 1.43%.

More than 10% of CoCs in the U.S. have rates of Black unemployment exceeding 16 percent.

RELATIONSHIP OF UNEMPLOYMENT RATES TO RATES OF BLACK AND WHITE HOMELESSNESS



Source: Point-in-Time count and American Community Survey Five-year Samples. Calculated from fixed effects unemployment regression model reported earlier and documented in Appendix F.

ENGAGE COMMUNITY, GOVERNMENT & ELECTEDS



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COMMUNITY ENGAGEMENT EXAMPLE: ONE SYSTEM INITIATIVE



Above: The One System Initiative Leadership Group convenes for the OSI Leadership Group Kickoff, April 29, 2024.

OSI Phase 1 Community Participation:

- Interviews - 32 interviewed from 24 different community affiliations
- Focus Groups - 6 focus groups (Legal Aid, Outreach/Drop-in, Immigrant Services/New Arrivals, Dual System Agencies, Medical Services Providers, Gender-based Violence), with 18 different organizations
- Process mapping session - 57 attendees from a cross section of community partners
- Kick-off Workshop Day One - 25 Leadership Group attendees
- Kick-off Workshop Day Two - 75 Work Group attendees from 52 community groups

HOME ILLINOIS FY25-26 PLAN



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HOME ILLINOIS FY25-26 PLAN



- Over 125 specific State commitments
- An overall budget of **\$722,204,215** in Illinois investment in homelessness
 - **\$174,974,775 in federal funding** that goes through the State
 - **\$547,229,440 in State funding**
- Increase of 2.5x in State funding alone
 - From \$211 million in FY23 to over \$547 million in FY25.

TRANSITION TO BREAK OUT GROUPS



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- Created in 1997, the Department of Human Services is one of Illinois' largest agencies, with more than 13,000 employees.
- Large supportive housing and homeless service portfolio:
 - In FY25, \$411,322,683 of the State's \$722M (57%) dedicated to homelessness runs through DHS
- OPEH Assistant Director role: Leading OPEH under the Chief Homelessness Officer and coordinating advancement of Home Illinois commitments across DHS divisions.

HIGHLIGHTED FY24 DHS ACCOMPLISHMENT



- The Division of Family & Community Services (FCS), **Office of Housing Stability (OHS) was created in FY24** in response to Governor Pritzker's commitment to addressing housing instability in Illinois.
- OHS brings DHS' major programs dedicated to homeless services and supportive housing for people experiencing homelessness into one Office, deepening DHS' expertise and capacity to institutionalize the work.
 - § Emergency and Transitional Housing*
 - § Homeless Prevention*
 - § Supportive Housing Program*
 - § *Rapid Rehousing*
 - § *Scattered-site Permanent Supportive Housing*
 - § *Shelter Diversion*
- In FY24, the legacy programs (*) served over 68,000 Illinoisans

OPEH/DHS HIGHLIGHTED COMMITMENTS



Housing

- OPEH: Support capacity building and curriculum development for communities to address “Not in my back yard” (NIMBY) challenges in shelter and permanent supportive housing development
- OPEH: Pursue state-level eviction and housing stability dashboard through engagement of county eviction courts.

Safety Net

- OPEH: Convene a racial equity roundtable on Latino homelessness and produce a written report, within the analyses include the housing stability needs of migrant farmworkers as indicated by the Illinois rural homelessness report
- DHS: Implement the Community Outreach and Recovery Support (CORS) program, funded through an Opioid Settlement Fund NOFO; CORS services delivered by persons with lived experience and designed to provide connections to substance use disorder (SUD) treatment, recovery and social determinants of health services for individuals with SUD experiencing housing insecurity
- DHS: Implement the One System Initiative, uniting the New Arrival and Chicago-area Homeless Crisis Response system into a unified system of care
- Office of Housing Stability assesses the feasibility and approach of updating IDHS homeless programs reporting portal to be consistent with HUD reporting requirements/HMIS data reporting

OPEH/DHS HIGHLIGHTED COMMITMENTS



Financial Stability

- OPEH/IDHS: Implement the final phase of the Stability Investment for Family Housing cash transfer pilot, expanding access to families identified through McKinney-Vento liaisons; Develop IDHS capacity to distribute cash transfer payments.
- At shelters, provide outreach and enrollment support for state administered benefits, such as Medicaid and the Supplemental Nutrition Assistance Program (SNAP).

Mortality Gap

- DHS/HFS: Support the expansion of the Medical Respite Capacity Building Initiative, providing planning and implementation grants to organizations looking to create medical respite beds



- IDOC FY25-26 Highlights
- Gaps/Needs assessments (inventory mapping)
- Engaging smaller, lesser known providers
- Working to implement housing survey
- Process improvement:
 - Opportunities to reconnect benefits prior to discharge
- Coordination, Communication and Collaboration
- Returning Home IL (RHI) Permanent Supportive Housing Pilot Program

ILLINOIS HOUSING DEVELOPMENT AUTHORITY



- State's Housing Finance Agency for Illinois, established in 1967
- Mission: to finance the creation and preservation of affordable housing in Illinois
- Over 55+ years IHDA has financed creation of over 255,000 affordable housing units and expended more than \$20 billion
- IHDA manages suite of state and federal programs/resources and carries out planning activities around housing
- Administering agency for the state's federal Low-Income Housing Tax Credit (LIHTC) program, also other multi-family financing, down payment assistance for homebuyers, and community revitalization programming
- Has administered special funding and emergency relief through the Hardest Hit Fund and, recently, Coronavirus Relief Fund and American Rescue Plan

IHDA HOME ILLINOIS ACCOMPLISHMENTS



Homeless Stability Funding

- \$2,275,455 disbursed to HSS program partners who assisted with the submission of 4,721 applications for the Asylum Seekers Emergency Rental Assistance Program
- \$3,604,039 disbursed to HSS program partners who assisted with the submission of 23,779 applications for the Illinois Homeowners Assistance Fund.
- \$2,561,868 disbursed to the HSS program partners who assisted with the submission of Illinois Rental Payment Programs, also known as ERA2, CBRAP 1.0, and ASERAP 1.0, applications.
- \$772,947 disbursed to a multi-program partner, Legal Aid, which assisted 4,605 unique homeowners; 1,500 completed IHDA applications; 320 cases resolved through mediation; accepted 3,685 cases and closed 2,768 cases for Illinois.

Supportive Housing

- CY23: \$37,878,825 for 100 units in 5 developments
- CY24: \$123,080,019 for 393 units in 14 development
- 13 teams in the 2024 Supportive Housing Institute cohort
- Established the Project Initiation Fund and closed on three loans
- Added units to serve 30% AMI households through the Statewide Referral Network for a total of over 2,800 units
- 811 rental assistance for 405 units to assist people with disabilities

STRATEGY #1: BUILD AFFORDABLE AND PERMANENT SUPPORTIVE HOUSING (EXISTING)



Existing Activity	Type
Maintain funding for dedicated annual PSH Development Program funding round	Policy
Produce at least 300 PSH units across all IHDA programs annually	Policy
Provide technical assistance and training to property managers on increasing accessibility to units through changes in project Tenant Selection Plans. Partnering with CSH and CoC Coordinated Entry Systems, strengthen referral processes for persons experiencing homelessness to access SRN units	Process
The HOME Investment Partnerships Program- American Rescue Plan (HOME-ARP) statewide allocation of \$62 million will include creating new rental units and non-congregate shelter for homeless households.	Program

STRATEGY #1: BUILD AFFORDABLE AND PERMANENT SUPPORTIVE HOUSING (EXPANSION)



Expansion Activity	Type
Continue to expand access to capital for developers or development team members of color by including point incentives in IHDA's programming, such as the 2024-2025 Low Income Housing Tax Credit Qualified Allocation Plan (QAP) and the annual PSH Development Program RFA	Policy
Advocate for additional Federal and State funding as needed to go towards the annual PSH Development Round; Maintain this increased funding structure through FY25 & FY26	Policy
Section 811 Project Rental Assistance (PRA) Program, including assessing adding chronic homelessness under Section 811; Continue to allocate new funding under FY19 Cooperative Agreement	Policy
Support a new senior-level position to partner closely with state agency and community stakeholders to develop detailed analysis of housing needs for OPEH populations in IHDA publications	Process

STRATEGY #1: BUILD AFFORDABLE AND PERMANENT SUPPORTIVE HOUSING (EXPANSION)



Expansion Activity	Type
Award \$15 million to support Healthcare and Housing Partnerships through IHDA's PSH Development Program	Policy
Implement the PSH Scoring Track in the competitive 9% Low Income Housing Tax Credit round to support the creation of additional PSH and homeless-targeted units	Policy
Promote activities to increase Statewide Referral Network participation by 1) requiring units created with 9% Tax Credits will have a 10% set aside for the SRN in all geographies other than IHDA's Non-Metro Set-Aside (5%) and 2) including point incentives and increased flexibility to promote SRN participation	Program
Through partnership with CSH, deliver the Supportive Housing Development Institute for two additional rounds to increase new PSH development projects; Provide financial support through a Project Initiation Loan Pool; Point incentives for Supportive Housing Institute participation have been included in IHDA's QAP and PSH Development Program RFA	Program

STRATEGY #1: BUILD AFFORDABLE AND PERMANENT SUPPORTIVE HOUSING (NEW)



New Activity	Type
<p>As a work group of the Illinois Affordable Housing Task Force, survey the housing policies that other states are implementing and/or considering to reduce racial disparities in housing and homelessness; Provide recommendations to the Governor's Office for consideration.</p>	Policy

STRATEGY #2: BOLSTER THE SAFETY NET



Activity	Type
Continue the existing Housing for Justice Involved Individuals Program (HJIIP) to provide funding for acquisition, new construction or rehabilitation for transitional, service-intensive housing	Program

STRATEGY #3: SECURE FINANCIAL STABILITY



Activity	Type
Continue the Court Based Rental Assistance Program with state funding, supporting households in eviction court	Program

ILLINOIS HEALTHCARE AND FAMILY SERVICES FY25-26 HIGHLIGHTS



OPEH Senior Policy Advisor & HFS

- What is the Senior Policy Advisor's scope?
- What is HFS doing and how does it impact the homelessness and housing sector?
- What are some projects that will support the work of this sector?
- How is HFS part of the interagency work of Home Illinois?

HFS 1115 WAIVER CONTEXT



Waivers under Section 1115 of the Social Security Act provide expenditure authority for state Medicaid programs to demonstrate impact of proposed innovations that would otherwise not be allowed under traditional Medicaid rules.

Illinois' new 1115 waiver was approved by the federal Centers for Medicare & Medicaid Services on July 2, 2024.

- New, approved health-related social needs Medicaid benefits include:
 - Housing tenancy supports and
 - Medical respite (short term, recuperative care for people experiencing homelessness)



Strategy 1: Build Affordable and Permanent Supportive Housing

- HFS is supporting through the implementation of the 1115 waiver and advocacy with addressing the Social Determinants of Health (please note, capital expenditures are not an eligible cost under the waiver).
- By reimbursing for housing supports, the waiver will assist in supplementing costs related to service delivery, pre-tenancy and tenancy sustainability through the Health-related Social Needs demonstration of the waiver.

HFS FY25-26 HIGHLIGHTS



Strategy 2: Bolster the Safety net

- The 1115 waiver is designed to help participants find and maintain housing through pre-tenancy and tenancy sustaining services.
- Includes a wide range of services: home remediations to address accessibility or environmental issues, rental and utility support, transition costs, housing navigation, and case management.
- Medicaid reimbursement of Health-Related Social Needs services will offer a potential revenue stream that may help fill gaps in funding.
- HFS is currently engaging sister agencies and community partners to identify how the waiver can be additive to existing systems, not duplicative or unconnected.

HFS FY25-26 HIGHLIGHTS



- Strategy 4: Closing the Mortality Gap
 - HFS has been partnering with several service providers and experts to learn more about the medical respite model
 - HFS has engaged the National Institute for Medical Respite Care to learn about best practices and respite program models.
 - The waiver will be supporting the expansion of these programs through providing reimbursement for short-term pre-procedure and post-hospitalization housing

Q&A



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THANK YOU

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homeless.office@illinois.gov

Endhomelessness.illinois.gov



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